# The information and consultation processes in EWC / SE WC

- architecture of information and consultation procedures
- confidentiality rules
- internal procedure

Cyprian Szyszka

These European meetings are really just a waste of time



# etui.

# Timing

Wise use of time: don't allow to be outplayed at this field



## Issue of time

 Too often the EWC is only notified during the final stages of a decision and the announcement of restructuring comes like a bolt from the blue. Well ahead; we participated in the decision making

Before the stakeholders were informed

Shortly before the restructuring, the national organisations knew before

Before the decision was finalised

Before the decision was made public

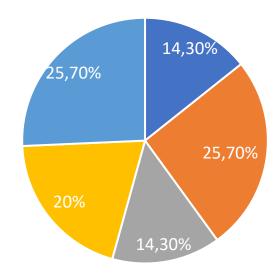
Right after the restructuring has begun

After restructuring ended or never

# Irrelevent & late information (!!!)

 1 out of 5 properly informed and consulted

Was your EWC informed/consulted about last restructuring?

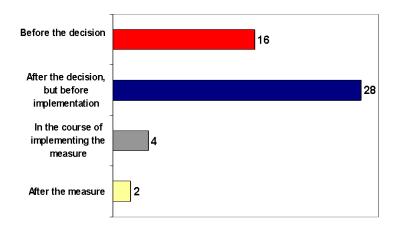


- No
- We had some irrelevant/late information
- We were properly informed
- We were properly informed and consulted
- Don't know / other answer

company restructuring	when was the EWC informed ? %	when was the EWC consulted %
before the decision was finalised	24,2	19,9
before the decision was made public	37,0	29,7
after the decision was made public	25,7	20,5
the EWC was not informed or consulted	13,1	30,0

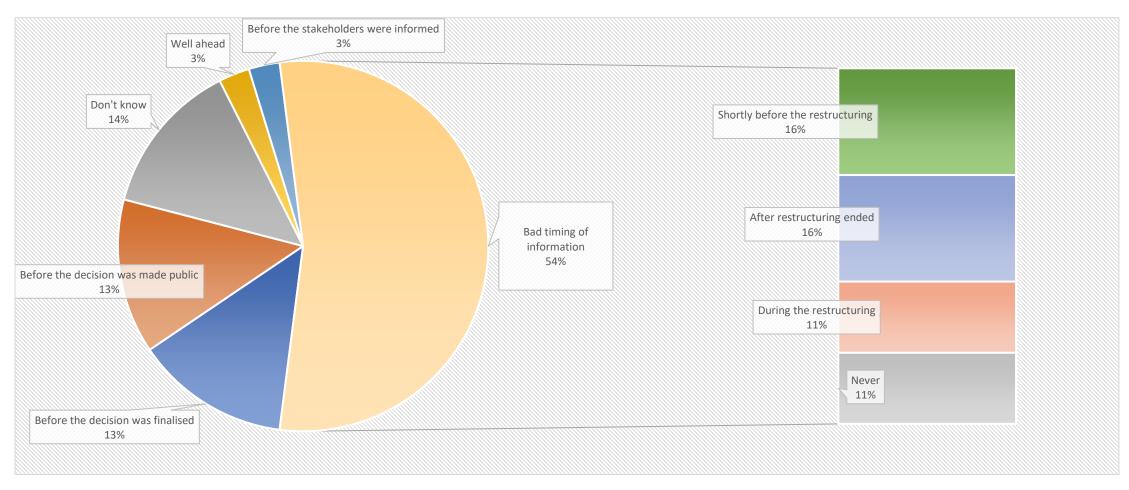
source: "The views of EWC representatives" survey by prof. Jeremy Waddington 2005

#### If management informed EWC: When? Absolute figures; n=50 instead of n=57 following pilor phase



source: IG Metall survey 2005 (85 EWCs involved)

## 'Timely manner?' not with restructurings...



#### EWC survey



#### Information & consultation

Only 22% consulted before the final decision

#### Restructuring

- 91% are engaged with restructuring projects
- Less than 13% had a timely extraordinary meeting

#### Communication

67% always try to align positions between countries

#### Management

Able: 67% say decisionmakers are present
 But not willing: only 39%
say management tries to find solutions

#### Training

38% have received no training

#### Conflicts

- 16% had experienced a serious conflict
- Few cases went to court

#### Art. 13, Art. 6 and SEWCs

- Few differences in practice
- Legal base different

#### Trade union coordinator

 Where a trade union coordinator is present, the EWC's internal organisation is better.

#### Changes over time

- More meetings per year
- Little improvement

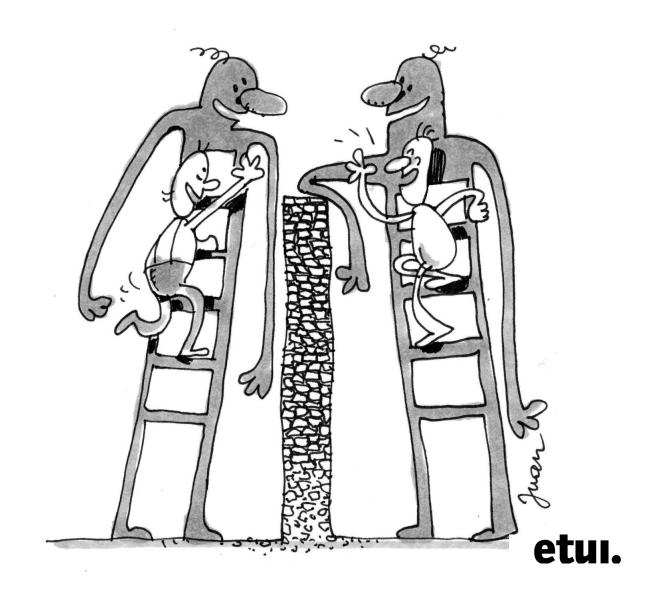
#### Demands for the future

 Enforcement: 83% want a prohibition of decisions taken without prior consultation

source : Can anybody hear us (ETUI – S. De Spiegelaere & R. Jagodzinski 2019-12

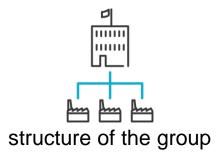
# Information & consultation

EWC primary task



# the 2009/38 legal framework

Competences of EWC (information rights)

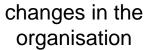






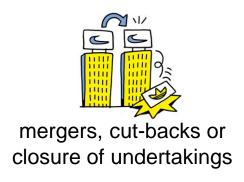
information



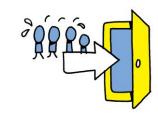












collective redundancies



information + consultation

meeting with management obtain a response, and the reasons for that response

# What is 'Information'?

- Transmission of written/verbal data by the employer to the employees' representatives
- In order
  - to acquaint themselves with
  - to examine
- Information shall be given
  - At time such
  - In such fashion
  - With such content



- what is meant by « appropriate »?
- how much time for the « in-depth » assessment?
- extra meeting for consultation?



the subject matter

as enables the employees' representatives to undertake an **in-depth assessment** of the possible impact



And, where appropriate, prepare for consultations

# What is 'Consultation'?

- Reference: EWC Directive 2009
- at such time
- in such **fashion**
- with such content

which may be taken into account in the decision

making process.

- Establishment of a dialogue & exchange of views
- Between EWC and central management



as enables the employees' representatives to express an opinion

- Within a reasonable time
- With regard to the responsibilities of management



- timing, fashion, content?
- what is a « reasonable » time?
- yes or no is not enough



# Information & Consultation in real life







# EWC was intended to be an answer for international restructuring

- The initial EWC Directive aimed at information and consultation rights in the context of a company going through an intensified process of internationalisation.
  - EWCs and later SE Works Councils were introduced to ensure employeeinterest representation at the European level
- Directive as seen today relates to the impact of transnational restructuring measures
  - e EWCs and SE WCs need to coordinate local information and consultation processes for workers' representatives.



# Consultation aim: change management anticipation

- directive 2009/38 EWC preamble
  - Effective information and consultation process and a dialogue on the right level make possible the anticipation and managing of change by the employee representatives
  - Linking national and transnational level should respect the competences of employee rep bodies, with regard to anticipating and managing change



# Influence making

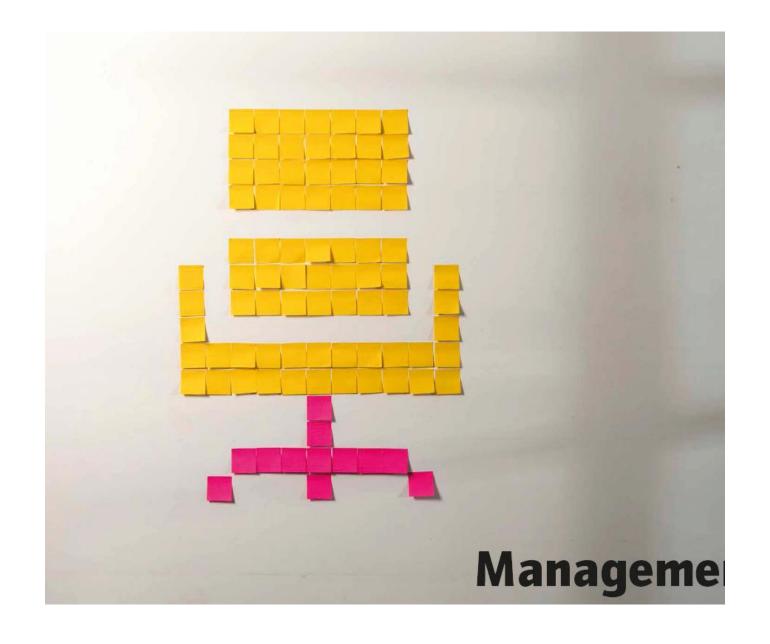
- Too often there is no defined timing for consultation, and it is seen only as a matter of exchanging opinions and dialogue: in the effect we get no consultations or short meaningless briefings
- Use consultations as a way to elaborate of alternatives to the management decisions (e.g. restructuring plans)

#### BUT

- The purpose of consultations is to exercise influence on the strategic decisions of central management
- The common leverage is playing with time/cost with issuing the EWC opinion (thus delaying the mgmt. decision)
- The Recast EWC Directive may be interpreted as shaped in a French consultation spirit, but SE WC Directive is written more in German spirit of codetermination

# PERPSECTIVE

added value for management



# 5 good reasons to respect EWC (for the employer)

#### top-down

 EWC allows for a more streamlined process, a one shot clear message at international level, which can subsequently trickle down to the local level

#### bottom-up

• EWC brings members experiencing in their daily work how the company is perceived, what problems arise and how transnational decisions are being implements local level

#### early check

 EWC can offer Central Management the possibility to already check how projects will be received when several aspects are still under development.

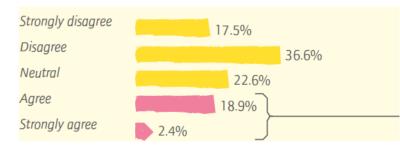
## broader platform for decision-making

• EWC brings together multiplicity of systems and cultures into one single body at the European level allowing diversified exchange forum.

#### **CSR**

Establishing a
 EWC is one of the
 clearest
 expressions of the
 will to be a
 socially
 responsible
 company.

I think the employees in my company are well informed about what we do in the EWC



I receive sufficient appreciation



source: De Spiegelaere, Jagodzinski 'Can anybody hear us?', 2019

# Management interest/concern in EWC

#### The cost of EWC



Medium annual cost is 60250 Euro (range from 10000 to 100000E)

No direct relationship between costs and number of EWC reps

55% think that benefits of EWC outweight the cost

reported by managers on the research done by Pulignano/Turk



# The added value of EWC for the company



Facilitate change and corporate restructuring

Enhancing a better understanding what business is

Create a constructive counterweight to Management

Promote preparation among managers

Facilitate the strategic initiatives by the leverage between EU and local level

# Management - Able

Management is often able to engage, but is it also willing?



#### Management is able

- 74% of EWC members agree that managers have the necessary information
- 67% say the managers present have effective decision-making authority

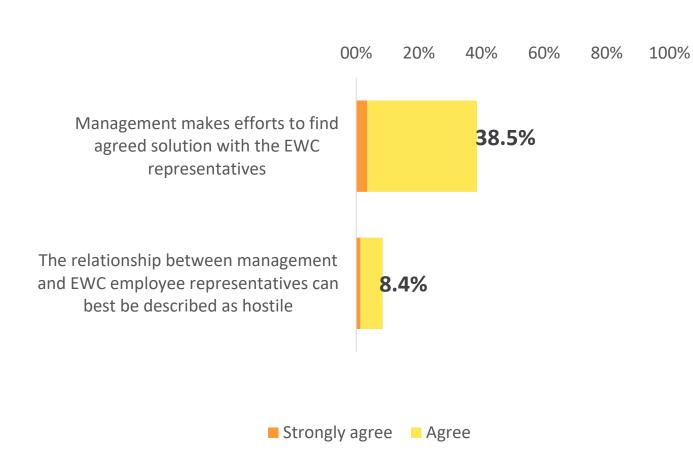


#### But is it also willing?

- One in five EWC members say that managers do not try to find agreed solutions
- 40% think that managers do not share information with the EWC

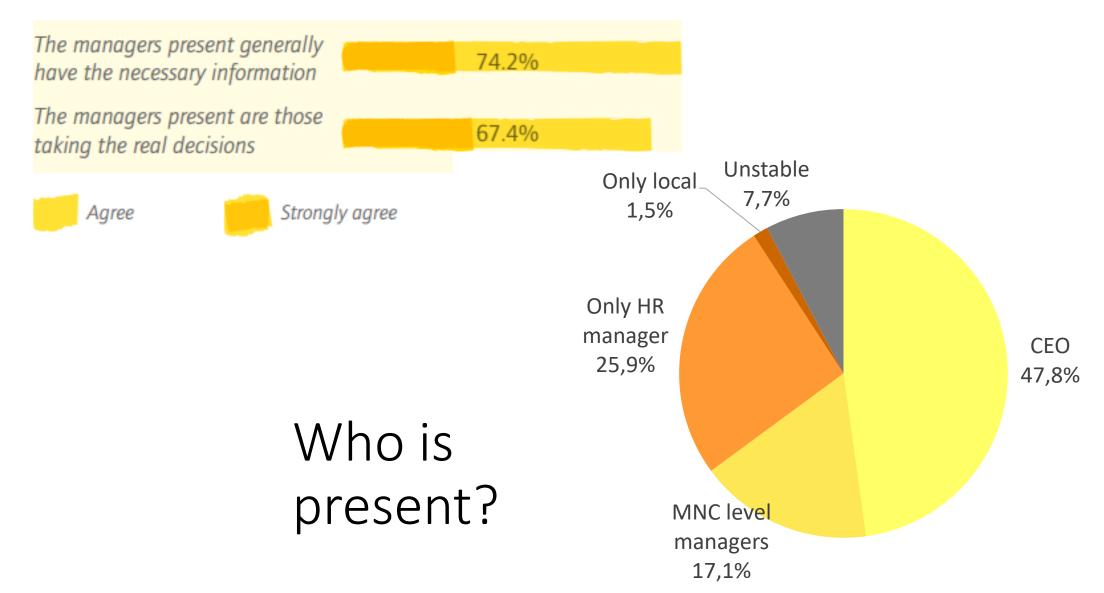
- ✓ Medium annual cost of 60,250 Euro (range from 10,000 Euro to 100,000 Euro)
  - ✓No direct relationship between costs and number of EWC representatives, plenary and steering committee meetings
  - √55% of respondents report that benefits of EWCs outweighs the cost
  - Do the benefits justify the costs? 55% YES

# Attitude of Management

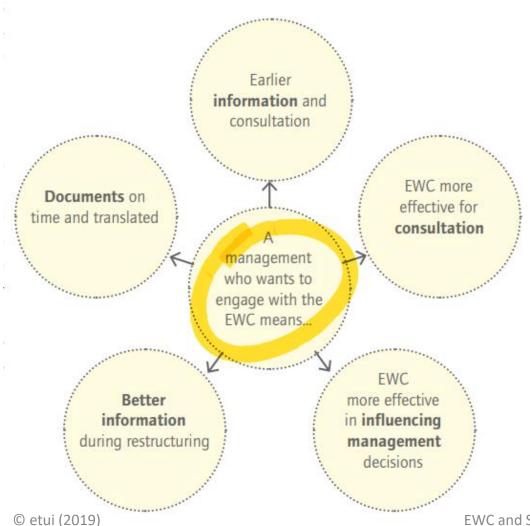


70% of interviewees reported that EWCs added value

## Decision makers involved & informed



# The power of management



### The Operational Benefits

- ✓ Linkage EU and national level = No problem when the two levels work in parallel and are not integrated
- EWCs showing proactive attitude and engagement
- Trust between Management and EWCs
- The role of experts
- Regular, frequent, meetings of SelectCtte
- For 75% of interviewees EWCs do not constitute a hindrance to management
- But operational concerns are underlined

EWC and SEWC survey 2018

## Areas of assistance

- 77% of the interviewees reported EWC assisted management:
- Communication
  - 'top-down' (to eliminate conflict; to encourage support for Mgtpolicy among local reps; to explain Mgtpractice; ensure accurate understanding)
  - 'bottom-up' (info from employees to central Mgt.);
  - Generating commitment

#### Restructuring

- Creating atmosphere
- Substituting for the absence of local expertise or institutions
- Recognizing that corporate restructuring often requires and agreed time table
- Facilitating employment transfers between sites in different EU member states;
- Examining the functioning of enterprises;
- Examining projects we may have for the future (e.g. inclusion, diversity, youth unemployment, ageing, technology ....)

## the average EWC

- the management approach : the agenda
- Information
- Information
- Information
- Information



- balance sheet
- new technology
- marketing strategy
- past trends in employment
- structure of the company
- ⇒powerpoint presentations (in English)



# the management approach : checklist the average EWC



- 1st class hotel
- 1<sup>st</sup> class restaurant
- cultural activity
- open bar for the evening
- information opportunities
- high level management representatives, but never more than 2 at the same time
- chair
- what is local should stay local
- no confrontation

# the average EWC

- the management approach : negotiations
  - move your headquarters to the country with the weakest legislation
  - insist on exact timing for information and consultation
  - limit the number of relevant documents
  - limit the definition of "international" to a certain number of employees in at least two countries
  - say that you will "make an effort"
  - threaten :
    - only refer to your own proposals
    - no more meetings before the end of the three year period
    - announce that reorganisations are planned for the near future



# Consultation procedure



Information phase: data provided on plenary or after EWC Q's + time for EWC digest



Consultation process: 1 or more SC meetings on a discussed subject + inf check with local lvl



Position statement ("opinion") by the whole EWC, in writing, communicated to public



Response to the opinion and implementation of measures by central management

# Confidentiality

...and secrecy

How to deal with them?









## CONFIDENTIALITY

members of SNB or EWC and any experts who assist them are not authorised to reveal any information which has expressly been provided to them in confidence, even after expiry of their term of office

central management is not obliged to transmit information when its nature is such that, according to objective criteria, it would seriously harm the functioning of the undertakings concerned or would be prejudicial to them

- can allow for early and relevant information
- must be announced "expressly"
- leaves too much freedom for the management
- what about the obligation to inform?
- what about confidentiality at management side?
- dispute resolution?

# EWC: CONFIDENTIALITY AND SECRECY any experts who assist them are not

Extended confidentialtity •

In some EU Member States confidential information may be legally shared further by EWC members with workers' representatives on national or local levels as long as they are also legally bound to observe

'Normal' information

**Confidentiality extended** 

Confidentiality

Secrecy

**Board-level Employee Representatives** 

experts, interpreters, coordin Tocs/Myorkers kebis

s expressly been provided to them in

8.2 Each Member State shall provide, in specific cases and under the conditions and limits laid down by national legislation, that the Central Management (...) is not obliged to transmit information when its nature is such that, according to objective criteria, it wou seriously harm the functioning of the undertakings concerned or would be prejudicial to them.

## CIRCLES OF CONFIDENTIALITY



#### General public

Such information has often already been made public by the company beforehand and can thus be shared broadly.



#### Internal company information

Information on this level can be shared with all employees inside of the company, but not with the outside world.



#### **Employee** representatives

A next level of confidentiality concerns information that can be shared only with employee representatives within the company (such as the local or group works council or the EWC).



#### **European Works**

#### Council

Information may only be discussed between EWC members (for a specific period).



#### **EWC Select Committee**

Management may sometimes prefer to give information only to the Select Committee. This is highly controversial and makes communication problematic between the Select Committee and the rest of the EWC.



#### **BLER**

#### Board-level employee representatives

As members of the supervisory or management boards they have access to all information that the other directors receive (including the most secret company data).



Management often argues that they cannot share information due to limitations imposed by stock market regulation.

Stock market laws are often not charmonised with rules on workers' information and consultation. Only in a few countries (e.g. France) does stock market regulation explicitly take priority over workers' rights to information and consultation.

Important: stock market regulation is addressed to actors who are

outside of the company. Source: Jagodziński and Stoop (2020) EWC Manual no. 4, How to deal with confidential information' (ETUI forthcoming)

CENTRAL MANAGEMENT

information

The central management is the source of information and decides whether to label information as confidential or to refuse to discloset it altogether.

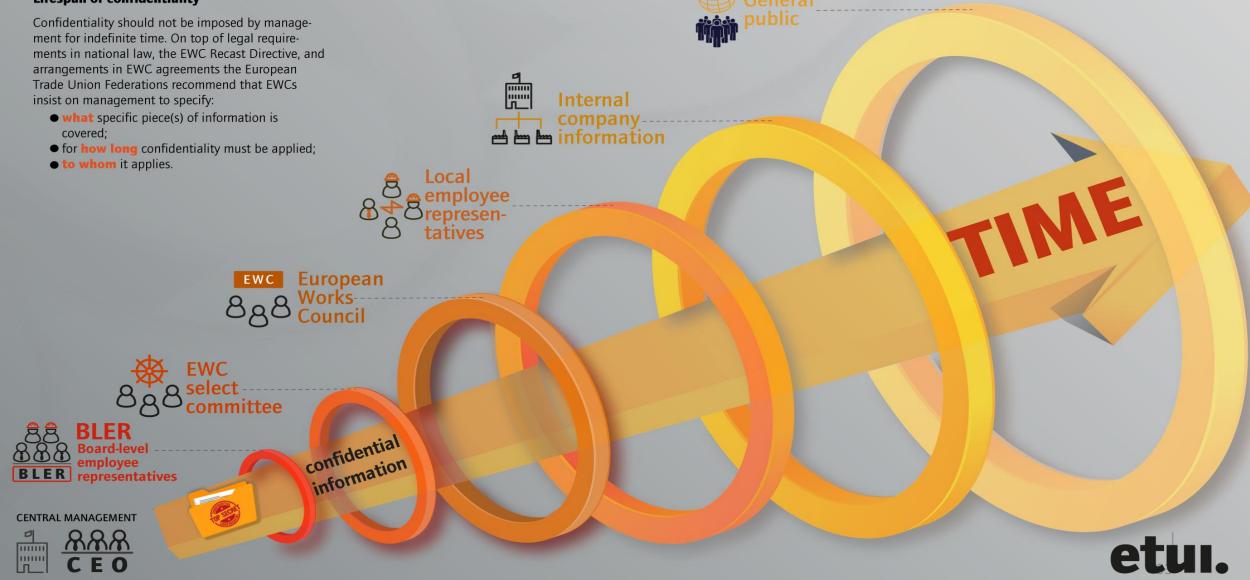
The management must take these decisions based on the law and within its boundaries. Management's decision regarding confidentiality or withholding information can be challenged in court.

### **CONFIDENTIALITY: INSIDERS & OUTSIDERS**



### **CONFIDENTIALITY: THE TIME DIMENSION**

#### Lifespan of confidentiality



Source: Jagodziński and Stoop (2020) EWC Manual no. 4, How to deal with confidential information' (ETUI forthcoming)

# Why would management want to use confidentiality after all? => it is a tool



General legal reason behind confidentiality: market protection



The obligation to maintain confidentiality serves to protect the employer as an entrepreneur (competitor) in the market.



It protects the company when it participates in commercial transactions, <u>not in its role as an</u> employer vis-à-vis employees



Protect the company



Stay ahead of the market competition



Keep its own know-how (technological, organizational, market)



Manage the supply chain (keep partners close, but not too close)



Maintain the customer relationships



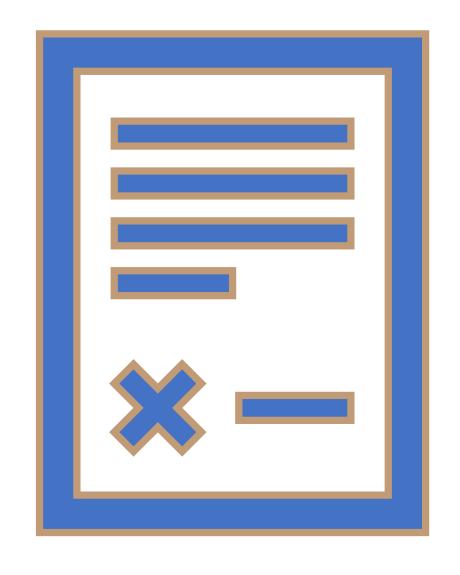
Develop the company culture



Operate HR to avoid turbulences among the staff (e.g. on salary system)

Confidentiality shouldn't be used against EWC!

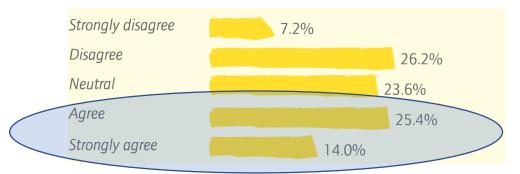




# Withholding information

Management often refuses to share information...\_

Management often refuses to give information on the grounds of confidentiality

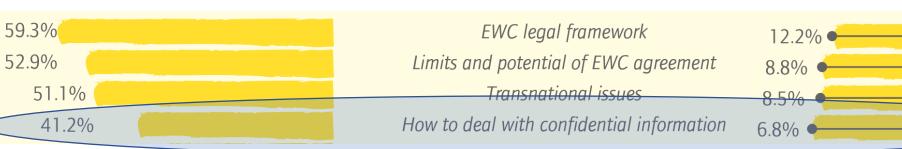




50

**o** 75.4%



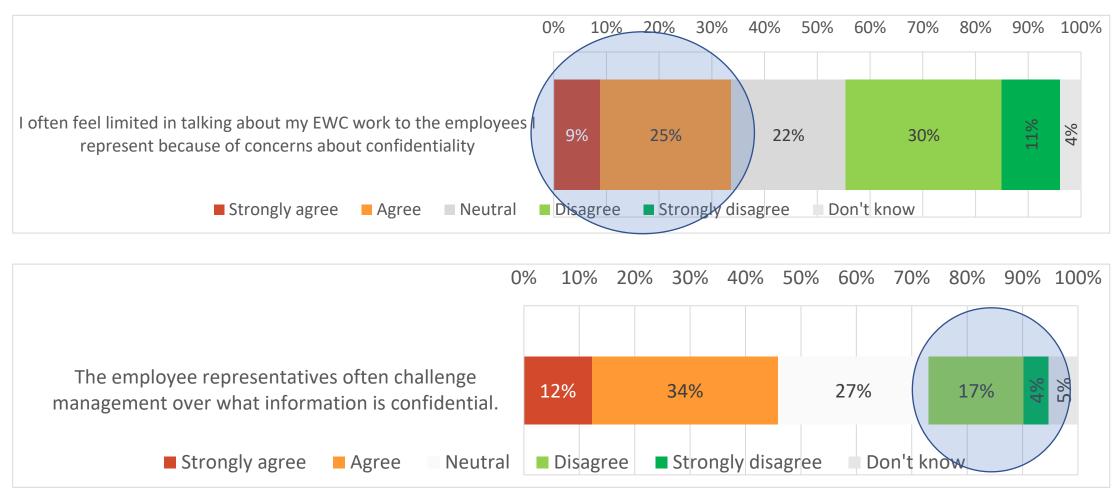


8.8% 72.7%
8.5% 69.5%
0n 6.8% 53.9%

**Need more training** 

Source: De Spiegelaere and Jagodzinski (2019) Can anybody hear us?

# Confidential information & challenging it



Source: De Spiegelaere, Jagodziński and Waddington (2021)

# How to play it?



Challenge your management every time they impose confidentiality / secrecy



(Re)negotiate a confidentiality clause in your agreement or sign rules of procedure



Don't take all company confidentiality measures as carved in stone. Learn to be brave: law is on your side

- The use of confidentiality clauses, which are an exception to normal information rights, should be limited and justified on reasonable grounds.
- Management's labelling of information as 'confidential' is not the same as 'withholding information'.
- •The withholding of information by management must be strictly limited, based on specific provisions in national law, and applied only when 'objective criteria' threaten company interests.
- EWCs are 'insiders' in the company, not third parties.
- EWCs have the right to challenge management in court on the imposition of a duty of confidentiality.

# Transnationality

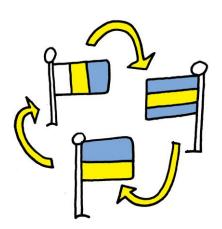
- matters that concern the group as a whole or at least two establishments situated in two different member states
- matters which, regardless of the number of countries involved are of importance for the workforce in terms of the scope of their potential effects (preamble)

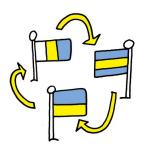


- leaves the door open to matters that seem national
- allows for early information
- who has the burden of proof?
- how to ensure early treatment of the matters?









The EWC is supposed to only deal with matters of transnational relevance and focus on transnational issues only

Can single-country issues be transnational? How to avoid 'salami' restructurings?

# Transnational matter: an easy way out

The question whether a management decision has a transnational character or not is all too often a <u>source of conflict</u> and prevents an EWC from functioning properly



#### Directive

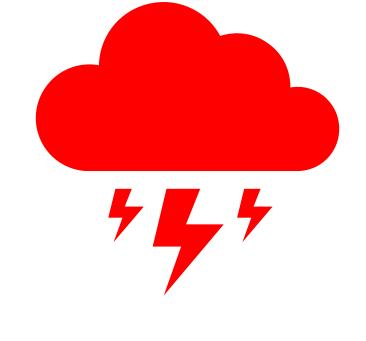
Transnationality: all matters concerning the whole company or at least two countries (by the scope of the effects or the level of management involved) are transnational

- (decision affecting at least)
   2 countries at the same time
   or a group as a whole
- Such understanding results in the 'salami tactics' or 'crawling restructuring'
- => strategy of implementing changes in countries one by one, not informing EWC
- => informing EWC itself is a confirmation of transnationality for the court and the penalties are small (it is viable not to inform)

# Why the problem?

The question whether a management decision has a transnational character or not is all too often a source of conflict and prevents an EWC from functioning properly

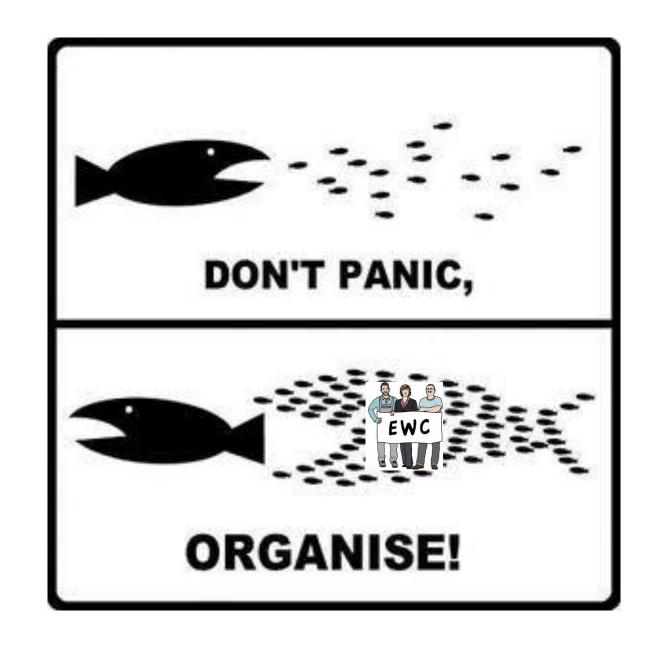
the threshold of transnationality is the key distinguishing factor between national level bodies of worker participation and the EWC



The EWC is supposed to only deal with matters of transnational relevance and focus on transnational issues only

Some motivation towards the end

Grab the bull by the horns!



# European Works Councils are the only legallymandated bodies for transnational information and consultation with employees in the world

Stay inspired

